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1.5(B), 1.5(D)

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O 071321Z APR 94
 FM AMEMBASSY DAR ES SALAAM
 TO AMEMBASSY ADDIS ABABA IMMEDIATE
 AMEMBASSY KIGALI IMMEDIATE
 AMEMBASSY BUJUMBURA IMMEDIATE
 SECSTATE WASHDC IMMEDIATE 4370
 AMEMBASSY KAMPALA IMMEDIATE
 AMEMBASSY CAIRO IMMEDIATE
 INFO AMEMBASSY PARIS
 AMEMBASSY YAOUNDE
 AMEMBASSY BONN
 AMEMBASSY BRUSSELS
 AMCONSUL CAPE TOWN
 AMEMBASSY HARARE
 AMEMBASSY LONDON
 AMEMBASSY PRETORIA
 AMEMBASSY MAPUTO
 AMEMBASSY LUSAKA
 AMEMBASSY KINSHASA
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C O N F I D E N T I A L SECTION 01 OF 03 DAR ES SALAAM 002146

STATE FOR AF/E, OLIVER GRIFFITH, AND AF/C AISTON

E.O. 12356: DECL:OADR
 TAGS: PGOV, PREL, PINS, OAU, TZ, RW, BY
 SUBJECT: TANZANIAN CABINET TO MEET ON BURUNDI/RWANDA
 CRISIS; [REDACTED] ON APRIL 6

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UNITED STATES DEPARTMENT OF STATE

REVIEW AUTHORITY:
EDWARD W. HOLMES

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BURUNDI/RWANDA MINI-SUMMIT; TEXT OF SUMMIT COMMUNIQUE

REF: DAR ES SALAAM 2115

TANZANIAN CABINET TO MEET; GOT PLEASSED WITH MINI-SUMMIT

1. (C) CHARGE MET THIS MORNING WITH [REDACTED]

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[REDACTED]
FOR GOT REACTION TO THE DEATHS OF PRESIDENTS HABYARIMANA AND NTARYAMIRA. [REDACTED] NOTED THAT HE WAS OFF TO A CABINET MEETING AT STATE HOUSE WHERE THE IMPACT OF THIS TRAGEDY WOULD BE DISCUSSED. ASKED IF THE GOT HAD ANY FIRST-HAND NEWS FROM RWANDA, [REDACTED] REPLIED THAT EFFORTS TO CONTACT THE TANZANIAN CHARGE IN KIGALI HAD NOT SUCCEEDED. CHARGE OFFERED TO ASK OUR EMBASSY IN KIGALI IF IT COULD ASSIST IN RELAYING IMPORTANT MESSAGES TO THE TANZANIAN CHARGE. [REDACTED] EXPRESSED HIS APPRECIATION FOR THE OFFER. CHARGE ALSO SUGGESTED THAT, AFTER THE CABINET MEETING, THE MFA HOLD A SESSION FOR INTERESTED DIPLOMATIC MISSIONS TO GIVE THEM A READ-OUT ON THE GOT REACTION TO THE CRISIS. THIS COULD EASE THE BRIEFING BURDEN ON THE

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MFA. [REDACTED] AGREED THIS WAS A GOOD IDEA AND SAID HE WOULD ADD IT TO HIS AGENDA AT STATE HOUSE THAT MORNING.

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2. (C) TOUCHING VERY BRIEFLY ON THE MINI-SUMMIT ON BURUNDI/RWANDA IN DAR ON APRIL 6, [REDACTED] GAVE CHARGE COPY OF THE JOINT COMMUNIQUE ISSUED AT THE CONCLUSION OF THE SUMMIT (TEXT FOLLOWS BELOW IN PARA 7). ACCORDING TO LWENO, THE TANZANIANS HAD DECIDED NOT TO DICUSS RWANDA TO ANY GREAT EXTENT AT THE SUMMIT BECAUSE OF THE ABSENCE OF THE RPF. MWINYI HAD HAD A PRIVATE MEETING WITH HABYARIMANA TO TELL HIM THIS AND HABYARIMANA HAD NOT INSISTED OTHERWISE. THE SESSION HAD BEEN ATTENDED BY PRESIDENTS MWINYI, HABYARIMANA, NTARYAMIRA, MUSEVINI, KENYAN VP SAITOTI, AND OAU SECGEN SALIM AHMED SALIM. [REDACTED] COMMENTED THAT TANZANIA HAD BEEN PLEASSED WITH THE MEETING'S OUTCOME BECAUSE PARA 5 OF COMMUNIQUE WAS "WHAT WE SET OUT TO ACHIEVE."

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3. (U) (FYI: IN COVERING THE SUMMIT, BEFORE THE NEWS OF THE AIRPLANE TRAGEDY, LOCAL PRESS HERE REPORTED THAT THE FOREIGN MINISTERS OF KENYA, UGANDA AND TANZANIA WOULD BE DISPATCHED TO BURUNDI "SOON FOR A FURTHER ASSESSMENT OF THE SITUATION." THE THREE MINISTERS WERE TO HAVE MET WITH GOVERNMENT OFFICIALS, POLITICAL PARTY REPRESENTATIVES, AS WELL AS THE MILITARY TO DISCUSS WAYS TO RESTORE PEACE AND LAW AND ORDER IN BURUNDI. END FYI)

[REDACTED] ON THE MINI-SUMMIT

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4. (C) CHARGE ALSO SOUGHT MEETING WITH [REDACTED] TO OBTAIN A READ-OUT ON THE SUMMIT. UNLIKE OTHER FOREIGN OBSERVERS WHO WERE SHUT OUT OF THE SESSION AT THE LAST MINUTE (REF), [REDACTED]

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[REDACTED] DESCRIBED THE MEETING AS "VERY TENSE AND EMOTIONAL." MWINYI HAD BEEN "FURIOUS" AND HAD CHASTISED THE GROUP FOR "LOSING CREDIBILITY BEFORE THE INTERNATIONAL COMMUNITY. WE NEED TO SOLVE THE PROBLEM."

[REDACTED], WHO DESCRIBED MWINYI'S PERFORMANCE AS "SUPERB," BELIEVED THAT THE GOT WAS TRYING TO CHARGE THE ATMOSPHERE AND SUCCEEDED IN ENERGIZING THE DEBATE. [REDACTED] ALSO SUSPECTS THAT THE FOUR POINTS IN PARA 5 OF COMMUNIQUE WERE EITHER SALIM AHMED SALIM'S WORK OR THE RESULT OF A PRE-COORDINATED SALIM-MWINYI EFFORT. ASKED IF HE READ PAR 5 AS AN ENDORSEMENT OF THE 47-MAN OAU FORCE, [REDACTED] REPLIED THAT HE INTERPRETED IT AS INTRODUCING THE IDEA OF ENHANCING THE 47. HE ALSO EXPECTED THE JOINT

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STATE FOR AF/E, OLIVER GRIFFITH, AND AF/C AISTON

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FOREIGN MINISTER DELEGATION VISIT TO BURUNDI (PARA 3 ABOVE) WOULD NOW BE ABORTED. AS TO THE OVERALL AIM OF THE SUMMIT, IN [REDACTED] VIEW IT WAS INTENDED TO RAISE THE IDEA OF MILITARY INTERVENTION IN THE MINDS OF THE BURUNDIAN ARMY AND THUS PUT PRESSURE ON THE MILITARY. THE DEATH OF NTARYAMIRA HAD COMPLICATED THE ISSUE EVEN FURTHER.

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5. (C) AS FOR RWANDA, HABYARIMANA'S COMMITMENT TO THE ARUSHA ACCORDS WAS MADE CLEAR AT THE SUMMIT. NEVERTHELESS, THE RWANDAN PRESIDENT'S MESSAGE TO HIS EAST AFRICAN COLLEAGUES HAD BEEN TO BE PATIENT WITH RWANDA AND LET IT RESOLVE ITS PROBLEMS AT ITS OWN PACE.

6. (C) [REDACTED] COMMENTED THAT THE KENYAN VP TRIED TO ELICIT CONCRETE PROPOSALS FROM PARTICIPANTS BUT OTHERWISE MADE NO OTHER CONTRIBUTION AT THE MEETING. MUSEVINI SEEMED TO WANT TO ENGAGE THE GROUP IN AN HYPOTHETICAL DISCUSSION OF THE ROOTS OF ETHNIC CONFLICT. THE ZAMBIAN AMBASSADOR, REPRESENTING
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CHILUBA, MADE NO IMPACT ON THE TALKS. THE ZAIREAN AMBASSADOR HAD REPORTEDLY BEEN TURNED AWAY AT THE DOOR OUT OF GOT SPITE THAT MOBUTU HAD NEVER REPLIED TO THE INVITATION SENT TO HIM TWO WEEKS AGO.
TEXT OF COMMUNIQUE

7. (U) BEGIN QUOTE

COMMUNIQUE ISSUED AT THE END OF A REGIONAL SUMMIT MEETING HELD IN DAR ES SALAAM ON 6TH APRIL, 1994 ON

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THE SITUATION PREVAILING IN BURUNDI AND RWANDA.

1. AT THE INVITATION OF H.E. ALI HASSAN MWINYI, PRESIDENT OF THE UNITED REPUBLIC OF TANZANIA, A REGIONAL SUMMIT MEETING WAS HELD IN DAR ES SALAAM ON 6TH APRIL, 1994.
2. PARTICIPATING IN THE SUMMIT IN ADDITION TO TANZANIA'S HEAD OF STATE WERE H.E. MAJOR GENERAL HABYARIMANA JUVENAL (SIC), PRESIDENT OF THE REPUBLIC OF RWANDA, H.E. YOWERI KAGUTA MUSEVENI, PRESIDENT OF THE REPUBLIC OF UGANDA; H.E. NTARYAMIRA CYPRIEN (SIC), PRESIDENT OF THE REPUBLIC OF BURUNDI, HON. PROF. GEORGE SAITOTI, VICE PRESIDENT OF THE REPUBLIC OF KENYA AND DR. SALIM AHMED SALIM, SECRETARY GENERAL OF THE ORGANIZATION OF AFRICAN UNITY.
3. THE MEETING WAS CONVENED IN ORDER TO FIND WAYS OF HELPING BURUNDI AND RWANDA RESOLVE THEIR POLITICAL AND SECURITY PROBLEMS, IN THEIR COUNTRIES.

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4. ON BURUNDI, THE LEADERS NOTED WITH DEEP CONCERN THAT DESPITE THE DAWN OF A NEW ERA OF PEACE, STABILITY AND COOPERATION ESTABLISHED AFTER SUCCESSFUL DEMOCRATIC ELECTIONS IN JUNE, 1993 AND A BROADLY BASED GOVERNMENT AND, RECENTLY THE GOVERNMENT OF CONSENSUS, BURUNDI HAS BEEN PLUNGED AGAIN IN ETHNICALLY MOTIVATED POLITICAL TURMOIL.
5. THE LEADERS RESOLVED TO:
 - A) SUPPORT THE GOVERNMENT OF NATIONAL CONSENSUS NOW IN PLACE AND CALLS ON ALL POLITICAL AND SECURITY FORCES TO COOPERATE FULLY.
 - B) RE-AFFIRM THE ROLE OF THE OAU INCLUDING THE EMPLACEMENT OF THE MILITARY COMPONENT OF THE OAU TO ASSIST IN THE RESTORATION OF CONFIDENCE AND THE SMOOTH FUNCTIONING OF THE STATE INSTITUTIONS AND ENCOURAGE THE OAU IN THIS ROLE AND CALL ON IT TO EXAMINE HOW THIS MISSION CAN BE STRENGTHENED TO CARRY OUT ITS TASK.

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C) CALL FOR AN URGENT PROGRAMME OF REFORMS IN THE
 ARMY AND OTHER SECURITY SERVICES.

D) DEMAND THE FULL SUPPORT AND COOPERATION FROM THE
 POLITICAL AND SECURITY FORCES FOR UNIMPEDED
 FUNCTIONING OF THE INSTITUTIONS OF GOVERNMENT AND WARN
 THAT ANY OBSTRUCTION TO THE IMPLEMENTATION WOULD HAVE
 FAR-REACHING CONSEQUENCES.

6. THE LEADERS DECIDED TO MEET AGAIN AT AN
 APPROPRIATE TIME TO REVIEW THE SITUATION.

7. ON RWANDA, THE LEADERS NOTED WITH CONCERN THAT ALL
 TRANSITIONAL INSTITUTIONS WHICH WERE SUPPOSED TO BE
 FORMED FOLLOWING THE SIGNING OF THE ARUSHA PEACE
 AGREEMENT ON 4TH AUGUST, 1993 ARE NOT YET FULLY IN
 PLACE. IN THIS CONNECTION, THEY URGED ALL PARTIES
 CONCERNED TO ABIDE BY THE LETTER AND SPIRIT OF THE
 ARUSHA PEACE AGREEMENT AND ESPECIALLY TO ESTABLISH
 WITHOUT FURTHER DELAY ALL THE REMAINING TRANSITIONAL
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 INSTITU
 TIONS.

8. FINALLY, LEADERS PARTICIPATING IN THE DAR ES

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SALAAM SUMMIT MEETING EXPRESSED THEIR GRATITUDE TO H.E. ALI HASSAN MWINYI, PRESIDENT OF THE UNITED REPUBLIC OF TANZANIA, TO THE GOVERNMENT AND THE PEOPLE OF TANZANIA FOR THE WARM AND BROTHERLY HOSPITALITY EXTENDED TO THEM AS WELL AS TO THEIR DELEGATIONS SINCE THEIR ARRIVAL IN TANZANIA.

END QUOTE

8. REPORT ON BORDER SITUATION AND EMBASSY CONTACTS WITH AMCITS LIVING IN AREA REPORTED SEPTTEL.

9. KINSHASA MINIMIZE CONSIDERED.

BROWNING

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