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RELEASED IN FULL

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ORIGIN PM-01

INFO	LOG-00	ACDA-17	ACDE-00	AF-01	AID-01	AMAD-01	CIAE-00
	C-01	OASY-00	DODE-00	EB-01	OIGO-01	HA-09	H-01
	TEDE-00	INR-00	IO-16	L-01	ADS-00	NSAE-00	NSCE-00
	OIC-02	OMB-01	RP-10	SP-00	SR-00	SS-00	TRSE-00
	T-00	DTC-01	FMP-00	PMB-00	/065R		

DRAFTED BY: PM/ISP:PSCHULTZ AND VBELON

APPROVED BY: AF/C:ARENDER

PM:TMCNAMARA

OSD:MMYERS

JCS:BCHRISTMAN

L/PM:CALLEN

AF/RA:TMARLEY

AF/C:KAISTON

PM/DRSA:JBOWAB

RP:DKEMP

AID:MRUGH (INFO)

IO/UNP:SBERRY

-----2E7327 101831Z /38

P R 101824Z MAR 94  
FM SECSTATE WASHDC  
TO AMEMBASSY KIGALI PRIORITY  
INFO USMISSION GENEVA  
USMISSION USUN NEW YORK

UNCLAS STATE 062321

CINCS FOR POLADS, GENEVA FOR RMA

E.O. 12356: N/A  
TAGS: MCAP, MASS, EAID, PREF, RW  
SUBJECT: RWANDAN DEMINING DEMARCHE

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1. THIS IS AN ACTION REQUEST. SEE PARA 7.

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BACKGROUND  
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2. THERE ARE AN ESTIMATED 100 MILLION UNEXPLODED  
LANDMINES IN 62 COUNTRIES AROUND THE WORLD, WHICH EVERY  
WEEK CAUSE APPROXIMATELY 150 CASUALTIES, MOSTLY  
CIVILIANS. THE INTERNATIONAL PRESS HAS ONLY RECENTLY  
AWAKENED TO THE PROBLEM OF UNEXPLODED LANDMINES, BUT

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COVERAGE OF THE ISSUE HAS MARKEDLY INCREASED IN RECENT MONTHS. IN AN EFFORT TO ASSIST COUNTRIES IN ADDRESSING THIS PROBLEM, CONGRESS AUTHORIZED AND APPROPRIATED OVER \$10 MILLION FOR DEMINING ACTIVITIES IN FY94. WE ARE IN THE PROCESS OF DEVELOPING PROGRAMS FOR A NUMBER OF COUNTRIES THAT ARE SEVERELY AFFECTED BY UNEXPLODED LANDMINES AND OTHER ORDNANCE.

3. ACCORDING TO THE DEPARTMENT'S SURVEY OF THE GLOBAL

PROBLEM OF UNEXPLODED LANDMINES, AS MANY AS FIFTY THOUSAND OF THESE DANGEROUS WEAPONS REMAIN IN RWANDA. FURTHERMORE, IT IS OUR UNDERSTANDING THAT THE LANDMINE SITUATION IN RWANDA HINDERS DEVELOPMENT OF A NATIONAL INFRASTRUCTURE ESSENTIAL TO FOSTERING ECONOMIC GROWTH AND HAS DISRUPTED THE LIVES OF THOUSANDS OF INTERNALLY-DISPLACED RWANDANS. A U.S.-SPONSORED DEMINING ASSESSMENT PROGRAM IN RWANDA COULD FOCUS ADDITIONAL INTERNATIONAL ATTENTION ON RWANDAN NEEDS.

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PROPOSAL  
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4. THE USG WISHES TO HELP RWANDA EVALUATE THIS PROBLEM AND IS PREPARED TO OFFER TO THE GOR A MINE ASSESSMENT TEAM TO DETERMINE THE EXTENT OF THE NATION'S LANDMINE PROBLEM. IF THE ASSESSMENT TEAM RECOMMENDS ACTION, THE USG WILL CONSIDER OPTIONS TO PROVIDE MINE AWARENESS AND DEMINING TRAINING PROGRAMS IN THE FUTURE.

5. IT IS IMPORTANT FOR THE GOR TO UNDERSTAND THAT THESE PROGRAMS WOULD BE CONDUCTED BY U.S. MILITARY PERSONNEL. AS WITH PREVIOUS PROGRAMS IN AFGHANISTAN AND CAMBODIA, QUALIFIED SPECIAL OPERATIONS FORCES PERSONNEL WOULD BE RESPONSIBLE FOR MINE AWARENESS PROGRAMS AND WOULD "TRAIN THE TRAINERS" TO DETECT AND REMOVE MINES. MILITARY CIVIL AFFAIRS PERSONNEL LIKELY WOULD ACCOMPANY THESE TEAMS TO ASSIST WITH TECHNICAL LIAISON WITH THE GOR, THE EMBASSY, AND UNAMIR (E.G., SETTING UP PRINTING FACILITIES, OUTFITTING A TRAINING SITE). EMBASSY IS ENCOURAGED TO COMMUNICATE WITH CINCEUR TO ESTABLISH CONTACT ON THIS SUBJECT AND BEGIN DIRECT COORDINATION.

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6. IN ADDITION, THE GOR SHOULD KN THAT U.S. LAW REQUIRES THAT COUNTRIES RECEIVING U.S. SECURITY ASSISTANCE PROVIDE ASSURANCES REGARDING THE END-USE, SECURITY, AND RETRANSFER OF ANY DEFENSE ARTICLES, RELATED TRAINING, OR OTHER DEFENSE SERVICES PROVIDED BY THE USG.

7. WE UNDERSTAND THAT NOW MIGHT NOT BE THE MOST OPPORTUNE UNCLASSIFIED

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TIME FOR A DEMARCHE ON THIS SUBJECT. HOWEVE DEPARTMENT WISHES TO INFORM POST OF THIS DEVELOPING INITIATIVE AND ENCOURAGE YOUR RECOMMENDATIONS, PARTICULARLY ON TIMING' IN LIGHT OF CURRENT EVENTS. ONCE THE IMMEDIATE SITUATION SUBSIDES, POST UNDER ITS DISCRETION SHOULD DEMARCHE THE GOR AT THE APPROPRIATE LEVEL TO DETERMINE THEIR ATTITUDE TOWARDS SUCH PROGRAMS. IN ORDER TO ACCOMPLISH OUR GOAL,

IT WILL ALSO PROBABLY BE NECESSARY TO HAVE THE RPF ON BOARD AS WELL. IF THE GOR AND OTHERS ARE RECEPTIVE, POST SHOULD INFORM THEM THAT IN ORDER FOR THE U.S. TO PROCEED, WE NEED A REQUEST FROM THE RWANDAN GOVERNMENT WHICH ASKS FOR A SURVEY BY AN ASSESSMENT TEAM. AFTER CONTACTING THE RWANDAN GOVERNMENT, POST SHOULD NOTIFY THE DEPARTMENT, SO THAT WE MAY INFORM THE UN SECRETARIAT THROUGH USUN, BEFORE POST CONSULTS WITH UNAMIR REGARDING USG INTENTIONS. A RESPONSE (SLUGGED FOR PM/ISP, AF/RA, AND AF/C IN STATE AS WELL AS OSD/HRA AT DOD) SHOULD BE SENT BY APRIL 8 IF AT ALL POSSIBLE TO ENABLE US TO BEGIN A PROGRAM FOR RWANDA WITHIN FY94.

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TALKING POINTS  
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8. FOLLOWING ARE TALKING POINTS FOR REQUESTED DEMARCHE

A-- USG WOULD LIKE TO AID THE GOR IN EVALUATING RWANDA'S LANDMINE PROBLEM. IN ORDER TO DO SO, AN ASSESSMENT TEAM, LIKELY COMPOSED OF U.S. MILITARY PERSONNEL, COULD CONDUCT SURVEY OF THE MINE SITUATION IN RWANDA.

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B-- BEFORE A DEMINING ASSESSMENT PROGRAM CAN BE PREPARED, WE MUST HAVE A REQUEST FOR SUCH ASSISTANCE FROM THE RWANDAN GOVERNMENT WITH A BRIEF DESCRIPTION OF HOW LANDMINES IMPEDE NATIONAL INTERESTS (FOR EXAMPLE: ACTION-BUILDING, INTERNAL DISPLACEMENTS, ETC.).

C-- IN THIS REGARD, WE WOULD LIKE TO INFORM YOUR GOVERNMENT THAT U.S. LAW REQUIRES US TO OBTAIN ASSURANCES REGARDING THE END-USE, SECURITY, AND RETRANSFER OF ANY DEFENSE ARTICLES, RELATED TRAINING, OR OTHER DEFENSE SERVICES RECEIVED FROM THE USG, WHEN SUCH ARE PROVIDED PURSUANT TO U.S. SECURITY ASSISTANCE PROGRAMS.

D-- DUE TO THE LIMITED RESOURCES AVAILABLE FOR THIS PROGRAM WORLD-WIDE AND THE DEMANDS FOR THOSE RESOURCES, WE MUST HAVE A RESPONSE FROM YOUR GOVERNMENT NO LATER THAN APRIL 8 TO PERMIT THE NECESSARY PLANING AND ARRANGEMENTS TO BE MADE. TALBOTT

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