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ACTION IO-19

INFO LOG-00 AF-01 ARA-01 CIAE-00 C-01 OASY-00 DODE-00 EAP-01 EUR-01 HA-09 H-01 INR-00 L-03 ADS-00 NEA-01 NSAE-00 NSCE-00 OIC-02 OIG-04 OMB-01 PA-01 PM-02 PRS-01 P-01 RPCS-01 SNP-00 SP-00 SS-00 USIE-00 SA-01 TRSE-00 T-00 /052₩

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O 100024Z MAR 93

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 4943

INFO AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY KAMPALA IMMEDIATE

AMEMBASSY KIGALI IMMEDIATE

USMISSION GENEVA

UN SECURITY COUNCIL COLLECTIVE

AMEMBASSY ADDIS ABABA

AMEMBASSY BUJUMBURA

AMEMBASSY BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 001075

PARIS FOR PERLOW

E.0.12356: DECL:3/10/98 TAGS: PREL, MARR, UNSC, RW

SUBJECT: RWANDA: SC STONEWALLS FRENCH BUFFER FORCE IDEA

REF: A) STATE 60041, B) PARIS 5164, C) USUN 1004 AND

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- 1. CONFIDENTIAL ENTIRE TEXT.
- 2. SUMMARY: THE SC IN INFORMAL CONSULTATIONS MARCH 9 STONEWALLED THE LATEST FRENCH DRAFT RESOLUTION REQUESTING THE SYG'S RECOMMENDATIONS ON ESTABLISHING A UN PEACEKEEPING FORCE IN RWANDA. U/SYG JONAH ELABORATED THE DIFFERENCES BETWEEN THE GOR AND THE RWANDESE PATRIOTIC FRONT (RPF), AND DECLINED TO MAKE ANY RECOMMENDATIONS FOR SC ACTION BEFORE THE RETURN OF THE

- U/SYG JAMES JONAH GAVE THE COUNCIL A PRELIMINARY ASSESSMENT OF THE GOODWILL MISSION TO RWANDA'S FINDLINGS. HE INFORMED THE COUNCIL THAT THE GOR ENVISAGED AN INTERNATIONAL FORCE UNDER UN COMMAND, WHILE THE RPF PREFERRED AN EXPANDED OAU NEUTRAL MONITORING GROUP (NMOG) IN THE BUFFER ZONE. THE GOR WOULD LIKE TO SEE THE OAU REDUCED TO PARTICIPATING IN THE JOINT COMMITTEE ON THE TECHNICAL ASPECTS OF THE CEASEFIRE. THE RPF UNDERLINED TO THE GOODWILL MISSION THAT THEY HAD NO INTENTIONS OF TAKING KIGALI MILITARILY. THE RPF'S COMMITTMENT TO PULL BACK TO ITS FEBRUARY 8 POSITIONS WAS CONDITIONAL ON A NEUTRAL FORCE MONITORING THE BUFFER THE RPF TOLD THE GOODWILL MISSION THAT THE UN ZONE. SHOULD ONLY TAKE PART IN THIS NEUTRAL FORCE IF THE OAU REQUESTS THEIR PARTICIPATION.
- 4. THE GOODWILL MISSION, ACCORDING TO JONAH, WITNESSED HARASSMENT OF THE POLITICAL OPPOSITION. THEY FOUND THE CONFIDENTIAL

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- PAGE 03 USUN N 01075 01 OF 02 100041Z SITUATION ON THE BORDER TO BE CALM. MANY DISPLACED WERE LOCATED IN CAMPS CLOSE TO KIGALI, POSING A DANGER OF SPILLING INTO THE CAPITAL AND EXACERBATING AN ALREADY TENSE SITUATION. JONAH REPORTED THAT THE SYG INTENDS TO HOLD FURTHER DISCUSSIONS WITH THE OAU AND TANZANIA. SYG PROMISED OAU SYG SALIM SALIM, WHEN SALIM VISITED NEW YORK RECENTLY, TO WORK OUT A COMMON POSITION IN CONSULTATION WITH THE OAU. LATER IN THE CONSULTATION, JONAH REITERATED THAT THE PARTIES WERE NOT IN AGREEMENT ON THE UN AND OAU ROLES, BUT THAT THE SYG, IN GENERAL, SUPPORTS REGIONAL ARRANGEMENTS. THE GOODWILL MISSION WILL MEET WITH RPF LEADERSHIP IN ARUSHA THIS WEEKEND. THE SYG WILL NOT REPORT TO THE COUNCIL AGAIN UNTIL THE MISSION RETURNS.
- 5. FRANCE THEN COMMENTED ON ITS DRAFT RESOLUTION (FAXED TO DEPT), NOTING THAT IT WAS AMENDED TO TAKE INTO ACCOUNT THE PROGRESS MADE AT DAR ES SALAAM. THEY CLAIMED THE NEW DRAFT DOES NOT PREJUDGE THE SYG'S RECOMMENDATIONS, BUT LOOKS AT WHAT COULD BE DONE TO ESTABLISH A UN PEACEKEEPING FORCE TO ACT IN CONJUNTION WITH THE OAU. FRANCE SPECIFIED THAT THE FORCE WOULD BE IN THE FRAMEWORK OF CHAPTER 6 OF THE CHARTER -- NAMELY, THAT THE AGREEMENT OF THE PARTIES WAS NEEDED.

COOPERATION WITH THE OAU WAS MENTIONED IN BOTH THE PREAMBULAR AND OPERATIVE PARAGRAPHS. THE CLEAR SIGNAL FRANCE HOPES THE SC WILL SEND WITH THIS RESOLUTION IS AN EXPRESSION OF SUPPORT FOR A NEGOTIATED SETTLEMENT.

6. FRANCE STRESSED THAT ITS FORCES, CONTRARY TO RUMOR, WERE IN RWANDA SOLELY FOR THE PURPOSE OF PROTECTING THE CONFIDENTIAL

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FRENCH COMMUNITY. THE DEPUTY PERMREP DISAVOWED ANY
INTEREST IN VOLUNTEERING FRENCH TROOPS TO BECOME
PEACEKEEPERS, ALTHOUGH THEY MIGHT BE PERSUADED TO
CONSIDER CONTRIBUTING TO A PEACEKEEPING OPERATION IF
THEY WERE ASKED. THE RISK OF AN EXPLOSION IN RWANDA
WHICH WOULD HAVE IMPLICATIONS FOR THE WHOLE REGION MADE
IT NECESSARY TO ADOPT A RESOLUTION AS SOON AS POSSIBLE.

7. ONLY AFTER A LONG, STONY SILENCE, INDICATIVE OF A RELUCTANCE TO CONSIDER THE FRENCH DRAFT, DID ANY OTHER MEMBERS OF THE CO
UNCIL TAKE THE FLOOR. THE UK POSED
QUESTIONS ABOUT THE ROLE OF THE OAU, AND WHAT THE UN
MIGHT DO TO ASSIST THE OAU'S EFFORTS. UK PERMREP HANNAY
CAUTIONED THAT THE SC MUST REINFORCE, NOT UNDERCUT THE
DAR ES SALAAM AGREEMENT. HE POINTED OUT THAT THE RPF
LETTER TO THE SYG INDICATED THEY WOULD NOT WELCOME THE
INTERVENTION OF THE SECURITY COUNCIL. SPAIN VOICED
SUPPORT FOR THE OAU, AND REMARKED THAT THE HUMANITARIAN
ASPECT OF THE PROBLEM SHOULD BE TREATED IN THE
SECRETARIAT'S REPORT. CAPE VERDE NOTED THE NEED TO

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CONSULT WITH THE OAU REPRESENTATIVE IN ORDER TO CONFIDENTIAL

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DETERMINE WHAT COMPROMISE, IF ANY, COULD BE REACHED ON
THE FRENCH RESOLUTION. US DEPUTY PERMREP WALKER
REAFFIRMED THE NEED TO SUPPORT OAU EFFORTS, AND TO WAIT
FOR THE SYG'S RECOMMENDATIONS. RUSSIA ALSO CHIMED IN
WITH SUPPORT FOR THE OAU.

8. THE COUNCIL WILL REVISIT THE RWANDA QUESTION WEDNESDAY AFTERNOON, AFTER CAPE VERDE HAS HAD A CHANCE TO SPEAK WITH THE OAU. USUN DOES NOT EXPECT THE COUNCIL WILL BE ANY MORE ENTHUSIASTIC AT THAT TIME THAN IT WAS TODAY ABOUT ADOPTING THE FRENCH RESOLUTION.

WALKER