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KIGALI 04465 01 OF 03 171536Z

# **RELEASED IN PART**

B1, 1.4(B), 1.4(D)

ACTION IO-16

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INFO LOG-00 AF-01 AMAD-01 ARA-01 CIAE-00 C-01 OASY-00 DODE-00 DOEE-00 EAP-01 EUR-01 HA-09 TEDE-00 INR-00

LAB-04 L-03 ADS-00 MMP-00 NEA-01 NSAE-00 NSCE-00 OIC-02 OIG-04 OIS-01 PM-02 P-01 RPCS-01 SP-00 SSO-00 SA-01 FMP-00 IMIS-01 RPE-01 SNIS-00 NISC-02

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P 171521Z DEC 93

FM AMEMBASSY KIGALI

TO SECSTATE WASHDC PRIORITY 5299

INFO AMEMBASSY BUENOS AIRES

AMEMBASSY PRAGUE

AMEMBASSY MUSCAT

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMEMBASSY BEIJING

AMEMBASSY BRASILIA

AMEMBASSY WELLINGTON

AMEMBASSY DJIBOUTI

AMEMBASSY ISLAMABAD

AMEMBASSY MADRID

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E.O. 12356: DECL:OADR

TAGS: AINF, KPRP, PINR, PREL, AORC, UNSC, RW

SUBJECT ( NEW UN SECURITY COUNCIL MEMBERS (C-EU3-01206)

REF: (A) STATE 372240, (B) KIGALI 3080, (C) USUN 6507

- 1. SECRET NOFORN ENTIRE TEXT
- 2. RWANDA IS A MOUNTAINOUS, LAND-LOCKED COUNTRY THAT FOCUSES PRIMARILY ON ITS INTERNAL AFFAIRS. ETHNIC

AND REGIONAL RIVALRIES, THREE YEARS OF WAR, A YEAR OF PEACE NEGOTIATIONS, INCIPIENT PARTY POLITICS, AND NOW THE IMPLEMENTATION OF A PEACE ACCORD WITH THE ASSISTANCE OF A UN PEACEKEEPING FORCE HAVE ABSORBED MOST OF RWANDA'S ENERGIES. RELATIONS WITH ITS NEIGHBORS AND FRANCE CONSTITUTE THE MAJOR PORTION OF RWANDA FOREIGN POLICY ACCOUNT. PRESIDENT HABYARIMANA'S SPEECH IN THE GENERAL ASSEMBLY OCTOBER 6 REFLECTED RWANDA'S PROVINCIAL VIEW OF THE WORLD. RWANDA HAS NEVER PLAYED A SIGNIFICAMT ROLE IN MOBILIZING AFRICAN, OR ANY OTHER, VOTES AT THE UN EITHER FOR OR AGAINST AN ISSUE. RWANDANS ARE NOT PARTICULARLY PRONE TO CONSENSUS BUILDING. INITIALLY, RWANDA'S SECURITY COUNCIL PERFORMANCE CAN BE EXPECTED TO REFLECT ITS PROVINCIALISM AND ITS ISOLATION.

3. A NEW GOVERNMENT TO INCLUDE THE REBEL RPF IS TO BE FORMED IN ACCORDANCE WITH THE ARUSHA PEACE ACCORD AT THE END OF THE YEAR. ALTHOUGH THE SAME POLITICAL SECRET

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BXEFETAINED	. NEVERTHE	LESS, WE OF	FER THE	
FOLLOWING A	S PRELIMINAL	RY RESPONSES	S TO REF A	QUERIES.

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B. KEY PLAYERS. WITH THE GOVERNMENT LINE-UP ABOUT
TO BE RADICALLY ALTERED, WE CAN ONLY REPORT CURRENT
KEY PLAYERS AT THE FOREIGN MINISTRY:

- -- FOREIGN MINISTER: ANASTASE GASANA, AN INTELLECTUAL WITH NO DIPLOMATIC EXPERIENCE AND A KEEN INTEREST IN LOCAL PARTY POLITICS.
- -- DIRECTOR OF CABINET: DEOGRATIAS HAVUGIMANA, A LAW PROFESSOR WITH NO EXPERIENCE IN DIPLOMACY PRIOR TO BEING BROUGHT INTO THE GOVERNMENT IN 1992 BY FORMER FOREIGN MINISTER.
- -- DIRECTOR GENERAL: AMBASSADOR SIMON INSONERE, THE ONLY CAREER DIPLOMAT OF THE THREE WHO HAS SERVED AS

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C-01 AF-01 AMAD-01 ARA-01 CIAE-00 OASY-00 INFO LOG-00 HA-09 TEDE-00 INR-00 DODE-00 DOEE-00 EAP-01 EUR-01 NSAE-00 NSCE-00 LAB-04 L-03 ADS-00 MMP-00 NEA-01

OIC-02 OIG-04 OIS-01 PM-02 P-01 RPCS-01 SP-00 SSO-00 SA-01 FMP-00 IMIS-01 RPE-01 SNIS-00 NISC-02

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P 171521Z DEC 93 ZDK CITE HSD 0309W

FM AMEMBASSY KIGALI

TO SECSTATE WASHDC PRIORITY 5300

INFO AMEMBASSY BUENOS AIRES

AMEMBASSY PRAGUE

AMEMBASSY MUSCAT

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

AMEMBASSY BEIJING

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AMEMBASSY WELLINGTON

AMEMBASSY DJIBOUTI

AMEMBASSY ISLAMABAD

AMEMBASSY MADRID

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CORRECTIONS

E.O. 12356: DECL:OADR

TAGS: AINF, KPRP, PINR, PREL, AORC, UNSC, RW

SUBJECT: NEW UN SECURITY COUNCIL MEMBERS (C-EU3-01206)

AMBASSADOR TO THE U.S.

IN THE ABSENCE OF A POLICY-MAKING APPARATUS IN THE MINISTRY TO BACKSTOP SECURITY COUNCIL QUESTIONS, RWANDA AMBASSADOR IN NEW YORK IS LIKELY TO HAVE CONSIDERABLE INDEPENDENCE.

C. IMPORTANT QUESTIONS. ON IMPORTANT QUESTIONS OR FAST-BREAKING ISSUES, THE AMBASSADOR IN NEW YORK WOULD BE LIKELY TO CONSULT THE FOREIGN MINISTER OR PERSONS HOLDING ONE OF THE OTHER POSITIONS MENTIONED ABOVE.

- D. TENSIONS. WE ARE NOT AWARE OF TENSIONS BETWEEN KIGALI AND NEW YORK ON UN ISSUES. U.S. DEMARCHES AT THE MINISTRY HAVE HELPED HIGHLIGHT U.S. CONCERNS. WE ARE AWARE THAT, FOLLOWING OUR DEMARCHES, THE MINISTRY HAS ON SEVERAL OCCASIONS SENT INSTRUCTIONS TO NEW YORK ECHOING OUR CONCERNS AND POSITIONS. WE SUSPECT THAT NEW YORK HAS ON OCCASION ACTED INDEPENDENTLY OF INSTRUCTIONS FROM CAPITAL.
- F (SIC). PEACEKEEPING. THIS IS RWANDA'S MAJOR INTEREST AT THE UN AT THIS TIME. A UN PEACEKEEPING FORCE IS DEPLOYING IN RWANDA TO ASSIST IN THE SECRET

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- PAGE 03 KIGALI 04465 02 OF 03 230623Z IMPLEMENTATION OF THE AUGUST 4 PEACE ACCORD. RWANDA WILL BE INTERESTED IN KEEPING THE FORCE IN RWANDA THROUGHOUT THE TRANSITION PERIOD AS CALLED FOR IN THE PEACE ACCORD.
- G. CONFLICT PREVENTION. RWANDA IS SENSITIVE TO CONFLICT PREVENTION AND CONFLICT RESOLUTION, HAVING A FRAGILE PEACE FOLLOWING THREE YEARS OF WAR. FOREIGN MINISTER ADVOCATED INVESTMENT IN CONFLICT PREVENTION AS A MEANS OF REDUCING PEACEKEEPING COSTS DURING PRE-UNGA DEMARCHE (REF B). RWAMDA MIGHT, HOWEVER, BE INCLINED TO ALIGN ITSELF WITH OTHER AFRICAN AND G-77 COUNTRIES ON ISSUES THAT TOUCHED ON THE QUESTION OF SOVEREIGNTY.
- H. FINANCING PEACEKEEPING. DURING PRE-UNGA
  DEMARCHE, FOREIGN MINISTER, NEW TO HIS POST AND TO
  DIPLOMACY, WAS SURPRISED TO LEARN THAT THE U.S. FOOTS
  30 PERCENT OF EVERY PEACEKEEPING BILL. HE THOUGHT
  THIS UNFAIR BUT SPECULATED THAT IT MIGHT BE DIFFICULT
  TO CHANGE THE PAYMENT FORMULA.
- I. CRITERIA. IT IS UNCLEAR WHETHER RWANDA HAS THOUGHT THROUGH CRITERIA FOR EVALUATING PEACEKEEPING OPERATIONS. RWANDA TOOK THE LEAD, HOWEVER, IN ASSEMBLING REGIONAL LEADERS FOLLOWING THE ASSASSINATION OF BURUNDI'S PRESIDENT TO DISCUSS OPTIONS. THE REGIONAL SUMMIT EXPRESSED THE URGENT NEED TO ESTABLISH A "STABILIZATION FORCE" TO AID IN RESTORING TRUST AND ESTABLISHING SECURITY IN BURUNDI. IT ASKED THE OAU TO FOLLOW UP ON THE SECRET

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PAGE 04 KIGALI 04465 02 OF 03 230623Z DECISIONS AND CALLED ON THE INTERNATIONAL COMMUNITY TO PROVIDE MATERIAL, FINANCIAL AND TECHNICAL ASSISTANCE IN SUPPORT OF THE "STABILIZATION FORCE."

J. CIS PEACEKEEPING. WE HAVE NO INFORMATION ABOUT RWANDAN VIEWS ON THIS MATTER.

K/L. SANCTIONS ON LIBYA/IRAQ. RWANDA IS LIKELY TO BY SYMPATHETIC TO SANCTIONS ON THESE COUNTRIES. ITS VOTES MAY REFLECT THE VIEWS OF THE LARGER THIRD-WORLD COMMUMITY.


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P 171521Z DEC 93 FM AMEMBASSY KIGALI TO SECSTATE WASHDC PRIORITY 5301 INFO AMEMBASSY BUENOS AIRES

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AMEMBASSY PRAGUE	
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AMEMBASSY PARIS	
AMEMBASSY MOSCOW	
AMEMBASSY BEIJING	
AMEMBASSY BRASILIA	
AMEMBASSY WELLINGTON	
AMEMBASSY DJIBOUTI	
AMEMBASSY ISLAMABAD	
AMEMBASSY MADRID	
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