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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	IO-16	L-01	ADS-00
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01	PRS-01
	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00	USIE-00
	RPE-01	PMB-00	/038W				

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P 240740Z MAR 94
FM AMEMBASSY KIGALI
TO SECSTATE WASHDC PRIORITY 6017
INFO AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY KAMPALA PRIORITY
AMEMBASSY KINSHASA PRIORITY
AMEMBASSY NAIROBI PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY YAOUNDE PRIORITY
USCINCEUR VAHINGEN GE//ECJ4-SAAA// PRIORITY
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 01269

YAOUNDE FOR DAO

E.O. 12356: DECL: OADR
TAGS: PGOV, PINR RW
SUBJECT: DAS BUSHNELL AND AF/C DIRECTOR RENDER PUSH
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PUSH FOR TRANSITION TO BEGIN

REF: KIGALI 01218

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. DURING A THREE-DAY VISIT TO RWANDA, DEPUTY ASSISTANT SECRETARY FOR AFRICAN AFFAIRS, PRUDENCE BUSHNELL, AND AF/C DIRECTOR ARLENE RENDER, DELIVERED A CLEAR MESSAGE TO RWANDAN OFFICIALS: THE U.S. NEEDS INDICATION THAT THE PEACE PROCESS IS

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: WILLIAM E LANDFAIR
DATE/CASE ID: 03 MAY 2005 200103014

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MOVING FORWARD IN ORDER TO MAINTAIN U.S. SUPPORT FOR A PEACEKEEPING OPERATION. AS USUAL, THE RWANDANS WERE LOATHE TO ACCEPT RESPONSIBILITY FOR THE POLITICAL IMPASSE. ALL INTERLOCUTORS STRESSED THE IMPORTANCE OF HAVING THE TRANSITION INSTITUTIONS IN PLACE PROMPTLY. END SUMMARY.

3. DAS PRUDENCE BUSHNELL AND AF/C DIRECTOR ARLENE RENDER, VISITED RWANDA 3/19-23. DURING THEIR VISIT THEY CALLED PRIME MINISTER AGATHE UWILINGIYIMANA AND FOREIGN MINISTER ANASTASE GASANA, BOTH KEY PLAYERS IN THE CURRENT POLITICAL NEGOTIATIONS UNDERWAY IN RWANDA, LEADERS OF SEVERAL KEY POLITICAL PARTIES AND THE RPF. THIS CABLE REPORTS ON THE MEETINGS WITH THE MINISTERS.

THE MESSAGE

4. IN THESE MEETINGS, DAS BUSHNELL DELIVERED THE SAME MESSAGE. SHE RECALLED PRESIDENT CLINTON'S UN
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SPEECH ABOUT "SAYING NO" TO PEACEKEEPING, EXPLAINED THE SKEPTICISM AROUND THE RWANDAN PEACEKEEPING OPERATION, AND SAID SHE HAD ARGUED THAT RWANDA COULD BE A SUCCESS STORY, A MODEL. SHE ASKED HOW SHE COULD CONTINUE TO KEEP U.S. INTEREST IN A RWANDAN PKO IF THE TRANSITION INSTITUTIONS WERE NOT PUT IN PLACE BEFORE THE SECURITY COUNCIL MET ON 4/4 TO CONSIDER RENEWING OR WITHDRAWING THE PEACEKEEPING MANDATE. SHE ALSO NOTED THAT THE DELAY WAS CAUSING RWANDA TO LOSE DEVELOPMENT AID MONEY THAT IT MIGHT OTHERWISE HAVE HAD. SHE URGED RWANDA'S LEADERS TO TAKE RESPONSIBILITY FOR THE FUTURE BY ACTING TO RESOLVE THE IMPASSE, TO CHART A TRANSITION TO GLORY RATHER THAN TO CHAOS.

THE PRIME MINISTER

5. THE PRIME MINISTER, A VOCAL ADVERSARY OF PRESIDENT HABYARIMANA, TOLD DAS AND AF/C DIRECTOR THAT THE LISTS OF NAMES PRESENTED BY HER AND THE PRIME MINISTER-DESIGNATE (REFTEL) ALLOWED ALL FACTIONS OF ALL PARTIES TO PARTICIPATE IN THE NATIONAL ASSEMBLY AND GOVERNMENT AND REPRESENTED THE "LAST COMPROMISE." SHE SAID NEITHER THE PRESIDENT

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NOR HIS PARTY HAD YET REACTED TO THE ANNOUNCED LISTS BUT THAT RADIO RTLM, WHICH SHE CALLED "THE RADIO OF THE PRESIDENT," HAD RAISED QUESTIONS OVER THE PROPOSED MINISTER OF JUSTICE, A TUTSI. SHE SAID SHE HOPED TO MEET THE PRESIDENT AFTERNOON OF 3/21. (COMMENT: THE MEETING, WHICH FINALLY TOOK PLACE ON 3/22, REPORTEDLY WENT POORLY. END COMMENT.) ON THE CONFIDENTIAL

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PAGE 04 KIGALI 01269 01 OF 03 240747Z OTHER HAND, THE RPF, THOUGH DISCONTENTED WITH PL PRESIDENT MUGENZI'S PRESENCE IN THE CABINET AND UNHAPPY WITH THE PL DEPUTIES LIST, HAD CONSENTED TO A SWEARING-IN CEREMONY WEDNESDAY, OR ANY OTHER TIME THIS WEEK.

6. THE PRIME MINISTER ACKNOWLEDGED THAT RWANDA WAS LOSING CREDIBILITY WITH EACH DAY'S DELAY IN INSTALLING TRANSITION INSTITUTIONS AND THAT THIS WAS AT ODDS WITH ITS POTENTIAL TO SERVE AS A MODEL OF CONFLICT RESOLUTION IN AFRICA. BUT, SHE CONTINUED,

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THE TRANSITION MUST ALLOW FOR CHANGES IN THE
MANAGEMENT OF THE COUNTRY. SINCE THE FORMATION OF
THE COALITION GOVERNMENT IN 1992, THE PRESIDENT'S
PARTY, THE MRND, HAS BEEN ABLE TO BLOCK EVERY
GOVERNMENT DECISION WITH WHICH IT DID NOT AGREE. THE
NEW TRANSITION GOVERNMENT MUST BE ABLE TO TAKE
DECISIONS OF CHANGE, SHE SAID.

7. DAS BUSHNELL MENTIONED THE SECURITY SITUATION,
STRESSING THE ROLE OF LEADERS IN CALMING THE
POPULATION. THE PRIME MINISTER SPOKE OF HER
FRUSTRATION. SHE ACKNOWLEDGED THE PROLIFERATION OF
WEAPONS, SAID THE CENTRAL INTELLIGENCE SERVICE
REPORTS THAT PARTY MILITIA, ABOUT 2,000, HAVE
RECEIVED MILITARY TRAINING, AND SAID INDICATIONS WERE
THAT DEMONSTRATIONS WERE PLANNED FOR 3/21. SHE SAID
SHE WAS EXAMINING HOW TO CONTROL RADIO RTLM AND KEEP
IT FROM SPREADING DISINFORMATION, BUT THE MINISTER OF
INFORMATION IS "AFRAID" TO DO ANYTHING ABOUT IT. SHE
NOTED THAT CHEZ LANDO, A RESTAURANT/DISCO BELONGING
TO PL LEADER MINISTER LANDOALD NDASINGWA, WAS
GRENADED FOLLOWING STATEMENTS BY HIS PL OPPONENT

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MUGENZI ON RTIM TO THE EFFECT THAT LANDO WAS A TUTSI AND THEREFORE WAS RPF. SHE SAID THE PRESIDENT HAD ASKED IF RADIO MUHABURA WOULD ALSO BE "CONTROLLED." DAS BUSHNELL SUGGESTED FREEDOMS CARRIED WITH THEM RESPONSIBILITIES AND THE OBLIGATION TO THINK OF THE GOOD OF THE PEOPLE.

8. AMBASSADOR RAWSON RAISED THE ISSUE OF THE
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PRO-HUTU CDR PARTY NOT BEING MENTIONED IN THE PM'S LIST OF DEPUTIES. THE PRIME MINISTER SAID SHE SAW NO REASON FOR KEEPING THE CDR OUT OF THE ASSEMBLY. ALREADY THEY HAD SIGNED THE COPY OF THE ETHICS CODE HELD BY THE MRND, MDR, AND PL PARTIES. SOME PARTIES THOUGH, NAMELY THE RPF AND THE ISLAMIC DEMOCRATIC PARTY (PDI), WANT THE CDR TO MAKE A PUBLIC DECLARATION OF SUPPORT FOR THE ARUSHA ACCORD, WHICH THE PARTY HAD EARLIER ESCHEWED. THE PM COMMITTED HERSELF TO HELPING BRING THE CDR IN IF/IF IT WOULD MAKE SUCH A STATEMENT. THE AMBASSADOR ALSO ASKED IF THE PRIME MINISTER MIGHT BE CONVENING THE GOVERNMENTAL SECURITY COMMITTEE SO AS TO ENSURE CALM AT THIS CRITICAL TIME. THE PRIME MINISTER UNDERTOOK TO DO SO.

THE FOREIGN MINISTER

9. FOREIGN MINISTER ANASTASE GASANA THANKED THE U.S. FOR DEVELOPMENT ASSISTANCE, DIPLOMATIC ASSISTANCE IN ARRIVING AT THE ARUSHA PEACE ACCORD, AND FOR ITS SUPPORT FOR THE PEACEKEEPING OPERATION. AFTER HEARING DAS BUSHNELL OUT, THE MINISTER APPEALED FOR U.S. HELP AND UNDERSTANDING WITH THE SMALL GROUP THAT STILL WANTS A MILITARY SOLUTION INSTEAD OF HAVING THE TRANSITION INSTITUTIONS IN PLACE. DAS BUSHNELL NOTED THAT DEMOCRACY REQUIRED DIFFICULT COMPROMISES, AND STRESSED THAT EACH LEADER MUST ASK WHAT ROLE HE CAN PLAY TO MAKE THE PROCESS WORK.

10. WHEN AF/C DIRECTOR RENDER RAISED THE CDR ISSUE,
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THE MINISTER SAID HE HAD DONE WHAT WAS REQUIRED OF HIM AND HIS MINISTRY. DAS BUSHNELL POINTED TO THIS AS A CASE IN POINT WHERE HE COULD HELP BRING A SOLUTION INSTEAD OF SEEING THE PROBLEM AS SOMEONE ELSE'S. EVENTUALLY HE COMMITTED HIMSELF TO MAKE APPROPRIATE CONTACTS SO THAT THE CDR COULD SIGN THE ETHICS CODE THAT WOULD ALLOW THE PARTY TO ENTER THE NATIONAL ASSEMBLY. HE CONCLUDED THAT IT WOULD BE BETTER TO HAVE THIS PARTY IN RATHER THAN OUT OF THE POLITICAL PROCESS DURING THE TRANSITION.

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COMMENT

11. WHETHER THE DIRECT MESSAGE OF DAS BUSHNELL AD
AF/C DIRECTOR RENDER WILL PENETRATE THE RWANDAN
POLICY-MAKERS' CONSCIOUSNESS IS UNCLEAR. WHILE
RESOLUTION OF THE IMPASSE IS IN THE AIR, NEW GLITCHES
TO INSTALLATION OF THE TRANSITION INSTITUTIONS HAVE
SURPACED THAT COULD DELAY THE PROCESS BEYOND THE NEXT
SECURITY COUNCIL CONSIDERATION OF THE UN FORCE FOR
RWANDA.

12. DAS BUSHNELL AND AF/C DIRECTOR RENDER CLEARED THE
SUBSTANCE OF THIS CABLE BEFORE DEPARTING KIGALI.
RAWSON

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