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E.O. 12356: N/A

TAGS: PREL, MOPS, RW, TZ, UG

SUBJECT: ARUSHA PEACE TALKS: CAN THEY BE SALVAGED?

U.S. OBSERVER TO THE RWANDAN PEACE TALKS JOYCE LEADER PROVIDED THE FOLLOWING REPORT FROM ARUSHA.

1. THE DECISION OF PRESIDENT HABYARIMANA NOT TO COME TO ARUSHA JUNE 24 TO SIGN THE PEACE ACCORD IS VIEWED IN

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: CHARLES L DARIS DATE/CASE ID: 10 JAN 2006 200103014

## UNCLASSIFIED

ARUSHA AS A SLAP IN THE FACE OF THE FACILITATOR, PRESIDENT MWINYI. THE TANZANIAN STRATEGY IS TO ASK HABYARIMANA TO REVERSE THIS DECISION, COME TO ARUSHA, COMPLETE NEGOTIATIONS ON ANY OUTSTANDING ISSUES, AND SIGN THE ACCORD JUNE 24. AT THE SAME TIME. TANZANIA IS ENCOURAGING THE RPF TO ACCEPT THE FACILITATOR'S PROPOSAL FOR FORCE PROPORTIONS AT THE COMMAND LEVEL OF THE ARMY AND GENDARMERIE. PRESIDENT MWINYI IS TRYING TO REACH PRESIDENT MUSEVENI OF UGANDA (WHO IS APPARENTLY UP COUNTRY AND OUT OF CONTACT) TO ENLIST HIS SUPPORT WITH THE RPF.

2. GOR FOREIGN MINISTER NGULINZIRA TOLD U.S. OBSERVER HE WILL PUSH AHEAD ON TRYING TO REACH AGREEMENT WITH THE RPF ON OUTSTANDING ISSUES SO THE TWO REMAINING PROTOCOLS, ONE ON MILITARY ISSUES AND ONE ON OUTSTANDING POLITICAL

ISSUES, CAN BE SIGNED. ONE GOR DELEGATE HOPES THE TWO SIDES MIGHT BE ABLE TO CUT A DEAL, WITH THE RPF MAKING A CONCESSION ON THE FORCE PORPORTION ISSUE AND THE GOVERNMENT DOING THE SAME ON THE TIMING OF THE FORMATION LIMITED OFFICIAL USE

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OF THE BROAD-BASED GOVERNMENT. RESOLVING THESE TWO ISSUES
WILL FINALLY CONCLUDE THE NEGOTIATIONS.

- 3. IT IS PROBABLE, HOWEVER. THAT THE RFF NEGOTIATORS WILL BE UNABLE TO SHOW ANY FLEXIBILITY ON THE FORCE PROPORTION ISSUE WITHOUT NEW INSTRUCTIONS. THE UGANDAN OBSERVER TOLD U.S. OBSERVER HE HAS SENT A REPORT TO KAMPALA ADVISING MUSEVENI TO SUPPORT FULLY THE FACILITATOR'S PROPOSAL. BUT HE SUSFECTS MUSEVENI HAS NOT RECEIVED THE MESSAGE BECAUSE OF HIS TRIP TO THE NORTH. HE SPECULATED THAT THE CONFUSION BETWEEN THE RPF VERSION AND THE TANZANIAN VERSION OF WHAT WAS AGREED TO BETWEEN TANZANIA'S PRIME MINISTER AND RPF CHAIRMAN KANYARENGWE STEMS FROM MISUNDERSTANDINGS INSIDE THE RPF. HE SAID KANYARENGWE MAY HAVE AGREED IN HIS PRIVATE MEETING WITH THE PRIME MINISTER TO LIMIT APPLICATION OF THE 50-50 RATIO TO THE HIGH COMMAND. THE RPF MILITARY MAY HAVE FOUND THIS AGREEMENT UNACCEPTABLE.
- 4. MEANWHILE, GUESTS ARE BEGINNING TO ARRIVE IN ARUSHA FOR THE JUNE 24 SIGNING CEREMONY. THE TANZANIANS ARE PERSISTING IN THEIR PREPARATIONS.
- 5. COMMENT. HOW THE TANZANIANS WILL RESPOND IF

UNCLASSIFIED HABYARIMANA FAILS TO COME TO ARUSHA JUNE 24 IS UNCLEAR. THERE IS TALK OF SIGNING BEFORE JUNE 28. CHRISTOPHER

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